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The EU as an external governance actor in the European Neighbourhood

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TRANSNATIONAL CRIME AND EU LAW:
towards Global Action against Cross-border Threats to
common security, rule of law, and human rights
Coordinator Prof. Dr. Anna Oriolo



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The EU as an external governance actor in the European Neighbourhood

- ☐ What is EU's approach to regional governance in the European Neighbourhood (East)?
- ☐ How does the EU attempt to exert external governance on maritime domain in the Eastern European Neighbourhood?
- ☐ What are the current challenges?

Eastern European Neighbourhood





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EU's power(s) as an international actor

- Normative power : to shape international norms/values according to its own norms/values
- Structural Power : to hold dominant power in key structures (security, finance, production, knowledge) within which actors act
- Relational Power : to shape actors' behaviour according to its own preferences



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External Governance tools in East ENP

Setting a Common Policy Framework:

- **Eastern Partnership (EaP, 2009)** (Macro-level, EU centric)
- **Black Sea Synergy (BSS, 2008)** (Sectoral geovernance, multilateral)



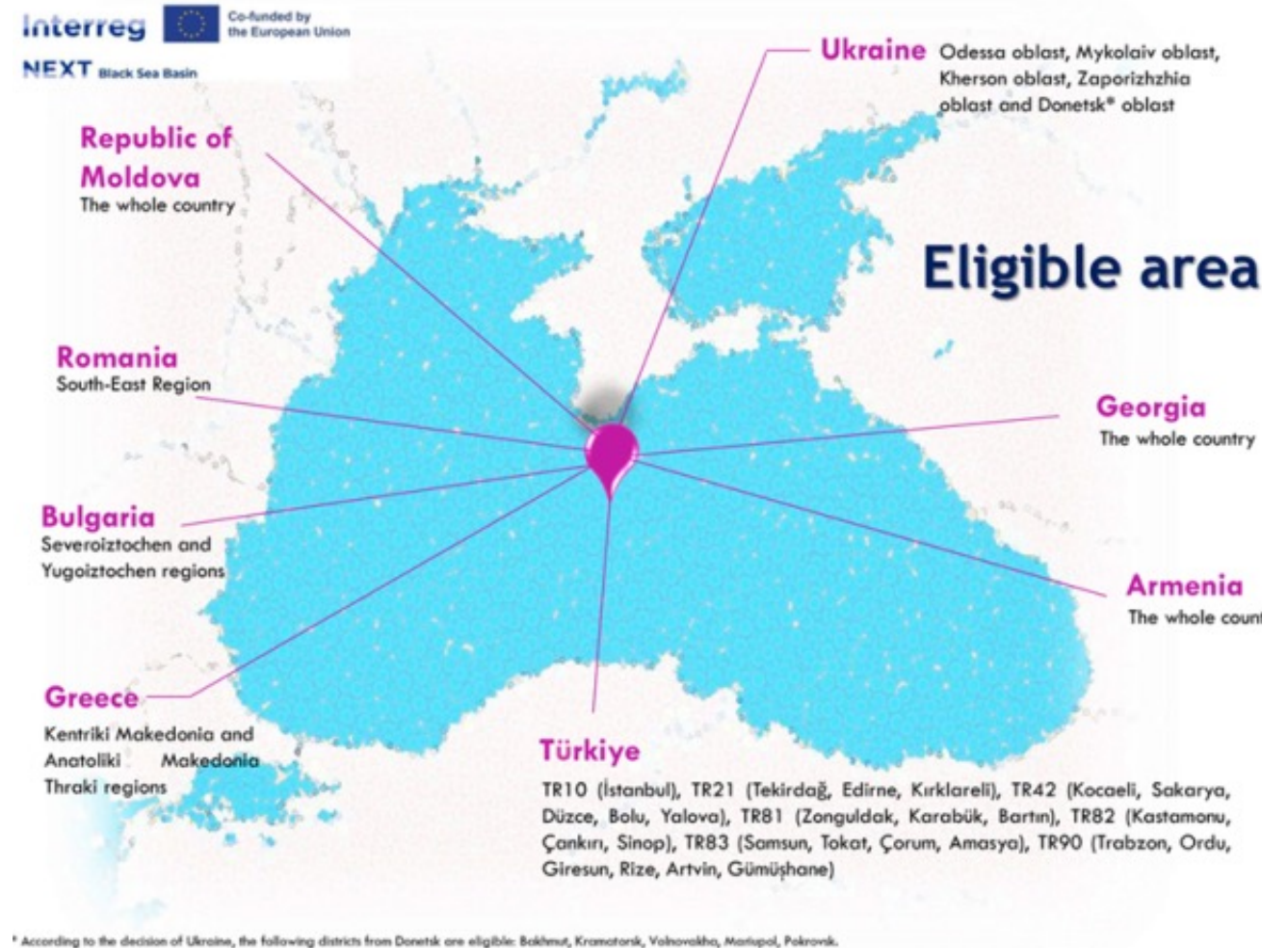
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External Governance features in East ENP — Operational Integration

Tools	Macro-level	Sectoral level
Rules (Typical)	Exporting the EU acquis	Harmonization of Legal Framework for Fisheries and Aquaculture Aligning with EU Common fisheries Policy Revision of Criminal Law (criminalizing smuggling in Ukraine, 2024)
Institutions	Association Agreements, Deep and Comprehensive Free Trade Areas, Mobility Pacts	EaP Risk analysis institution (2014) (set up in the framework of EaP-IBM project)
Practices	Blue economy, multilateralism, Good governance	Quality Management Systems QMS project for the Maritime Administrations of ENP/IPA M-S (ML,GE,UK,TR) -Multipurpose BS Maritime Operation (RO, BL, ML)
Knowledge	Information exchange, training	- Training: EaP-IBM project - Common Maritime Agenda for the Black Sea (2019) (Strategic Research and Innovation Agenda for Black Sea) (Blue Economy) - INTERREG Cross-border Black Sea (Blue economy)

INTERREG Cross border Black Sea

- Russia's participation is suspended





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EU is not the only external governance actor in East ENP

- Black Sea Naval Force (TR)
- Black Sea Harmony (TR)
- Black Sea Maritime Forum (NATO, US Naval Forces and Romanian Naval Forces, 2022)
- Working Group of 'Development of a Common Preventive system for early detection of illegal activities in the Black Sea (RO)



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Priorities

From organized crime and blue economy to **an interstate dimension**
(militarized confrontation at sea)

Revised EU Maritime Security Strategy Action Plan

- Enhance the capacity of coordinated responses to marine pollution (linked to armed conflict, oil leaks, sunken vessels, etc.)
- Enhance capacities to detect sea mines (including those deployed due to the war)

Resilience of critical entities (Directive) (EaP beyond 2020)



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Is providing Norms and Regulations enough?

- **European Union Advisory Mission Ukraine (EUAM, 2014)**

Civilian CSDP mission to assist the Ukrainian armed forces to create a deterrence